

93RD GENERAL ASSEMBLY State of Illinois 2003 and 2004

Introduced 2/6/2004, by Iris Y. Martinez

SYNOPSIS AS INTRODUCED:

New Act 20 ILCS 3960/3 30 ILCS 105/5.621 new 30 ILCS 105/5.622 new 30 ILCS 105/5.623 new 210 ILCS 45/3-103

from Ch. 111 1/2, par. 1153

from Ch. 111 1/2, par. 4153-103

Creates the Comprehensive Housing, Health, and Supportive Services for Older Adults Act and amends the Illinois Health Facilities Planning Act, the State Finance Act, and the Nursing Home Care Act. Requires the Department on Aging and the departments of Public Health and Public Aid to analyze the distribution of housing and services for older adults in the different geographic areas of the State and implement corrective action plans by July 1, 2005. Provides for a program for conversion of nursing homes to assisted living or shared housing establishments; makes such conversions exempt from the requirements of the Illinois Health Facilities Planning Act, and provides for transition planning grants to nursing homes making such conversions. Creates special funds in the State treasury for use in implementing the Comprehensive Housing, Health, and Supportive Services for Older Adults Act. Provides for transfers from the Long Term Care Monitor/Receiver Fund to the new Nursing Home Conversion Fund and the new Nursing Home Transition Planning Grant Fund. Makes other changes. Effective immediately.

LRB093 19012 DRJ 46698 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning aging.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 1. Short title. This Act may be cited as the
- 5 Comprehensive Housing, Health, and Supportive Services for
- 6 Older Adults Act.
- 7 Section 5. Purpose. The purpose of this Act is to permit availability of a comprehensive, 8 the development and affordable, sustainable system of housing, 9 and services, and supportive services for older residents of 10 Illinois. A basic set of services should be available in all 11 areas of the State. Services must be of the highest quality, 12 client-focused, consumer-directed, and cost-effective. These 13 14 services shall be designed to meet the individual and his or 15 her family's changing needs and preferences and to encourage family and community involvement. The services available are 16 17 intended to assist individuals to remain as independent as 18 possible, regardless of their residential setting.
- 19 Section 10. Definitions. In this Act:
- "Caregiver" means the family member or other natural person who normally provides the daily care or supervision of an older adult.
- "Comprehensive case management" means services and activities that will assist eligible persons to gain access to housing, health services, and supportive services, regardless of the setting in which provided.
- "Critical access area" means an area of the State that is identified by the directors of Public Health and Aging as being underserved in the areas of housing, health services, and supportive services on the basis of being more than 30 minutes in travel time, under normal driving conditions, from the next

nearest provider or being the sole provider located in an underserved area or health professional shortage area.

3 "Critical access plan" means the plan developed pursuant to 4 Section 15 of this Act.

"Critical access provider" means a housing, health services, or supportive service provider located in a critical access area as under a critical access plan.

"Eligible nursing home" means any nursing home licensed under the Nursing Home Care Act and certified under Title XVIII of the Social Security Act to participate as a vendor in the medical assistance program under Article V of the Illinois Public Aid Code.

"Health services" means activities that promote, maintain, improve, or restore mental or physical health.

"Long-term care services" means the range of services, other than acute care services that provide time-limited curative or restorative treatment, that are delivered to an older adult with functional or cognitive limitations who requires assistance to perform activities of daily living, regardless of the setting in which the services are delivered, by a nurse, health aide, or personal attendant.

"Older adult" means a person age 60 or older.

"Provider" means any supplier of housing, health services, or supportive services to an older adult under this Act.

"Residential setting" means the place where an older adult lives, independent of ownership, including but not limited to the older adult's own residence, respite care, a nursing home, senior housing, a supportive living facility, an assisted living or shared housing establishment, or a community-based residential alternative.

"Respite care" means the provision of intermittent and temporary substitute care or supervision to an older adult on behalf of and in the absence of the primary caregiver, for the purpose of providing relief from the responsibilities of providing constant care, so as to enable the caregiver to continue to provide care in the older adult's home. The term

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

includes care provided in the older adult's home, in adult day care, in a senior center during the day or overnight, or in another residential setting.

"Senior center" means a community senior services and resource center as described in the Community Senior Services and Resources Act to conserve community resources by providing older adults with access to services most appropriate to the individual. The term includes a non-profit organization or unit of local government located in a permanent facility that offers 5 or more programs that meet the needs of older adults and their families, 7 hours per day, 5 days per week.

"Services" includes health and supportive services.

"Supportive services" includes the following: adult day services; caregiver support; case management; computer literacy; congregate meals; counseling; elder abuse prevention and intervention; emergency response systems; home-delivered meals: in-home services; job training and placement; medication reminder systems; monitoring systems; ombudsman respite senior benefits care; outreach; telemedicine; transportation; wellness and fitness programs; and any other program that maximizes participants' health, safety, and well-being, regardless of residential setting.

"Telemedicine" means the use of telecommunications technology by a provider to deliver health services at a site other than the site where the provider is located.

Section 15. Distribution of housing and services.

(a) The Director of Public Health, in coordination with the Director of Aging and the Director of Public Aid, shall monitor and analyze the distribution of housing and services for older adults in each geographic area of the State. The Director of Public Health shall submit to the legislature, no later than July 1, 2005, and every 5 years thereafter, an assessment of the impact of the distribution of housing and services by geographic area, with particular attention to service deficits or problems, designating critical access service areas and a

- 1 corrective action plan.
 - (b) The directors of Public Health, Aging, and Public Aid shall identify and designate specific geographic areas as critical access service areas.
 - (c) No later than July 1, 2005, for programs under their respective jurisdiction, the directors of Public Health, Aging, and Public Aid shall implement the initial stages of a plan to do the following:
 - (1) develop and implement specific waivers of regulations governing housing and services to address housing and service needs for older adults in critical access service areas;
 - (2) give priority to the distribution of funds for new, expansion, or transition housing and services to critical access service areas; and
 - (3) identify funding barriers and provide recommendations on changes to reimbursement methodologies to facilitate the continued operation of these services in critical access service areas.
 - Section 20. Barriers to alternative long-term care services. The directors of Public Aid and Public Health, in consultation with long-term care providers, advocates, and consumers, shall identify barriers to the provision of alternative long-term care services by licensed long-term care facilities and shall implement a plan to address these barriers no later than July 1, 2005. Areas to be examined shall include, but are not limited to, regulatory complexity, State requirements, and federal requirements. The plan may include, but is not limited to, changes to State or federal laws or rules or regulations, or application for federal waivers.
- 31 Section 25. Nursing home conversion program.
- 32 (a) The Illinois Finance Authority shall administer the 33 nursing home conversion program. The Nursing Home Conversion 34 Fund is created for this purpose. Beginning June 30, 2004, on

- June 30 of each State fiscal year the State Comptroller shall direct and the State Treasurer shall transfer an amount equal to 25% of the balance in the Long Term Care Monitor/Receiver Fund to the Nursing Home Conversion Fund. Amounts transferred to the Nursing Home Conversion Fund under this subsection shall carry over into subsequent fiscal years and shall not revert to the General Revenue Fund.
 - (b) The Illinois Finance Authority shall establish an application process for the conversion program. The Authority shall make grants available to nursing home facilities from the Nursing Home Conversion Fund for capital and other costs related to (i) the conversion of a nursing home facility to an assisted living establishment licensed under the Assisted Living and Shared Housing Act or a supportive living facility established under Section 5-5.01a of the Illinois Public Aid Code or (ii) the conversion of multi-resident bedrooms in the facility into single-occupancy rooms. The Authority must seek recommendations from the directors of Aging and Public Aid before making a grant under this Section.
 - (c) A facility may not use a grant under this Section to expand a current building:
 - (1) except for additional space required to accommodate related supportive services, such as dining rooms, kitchen and recreation areas, or other community use areas; or
 - (2) unless new construction of assisted living units, which would expand parameters of the existing building, is more cost-effective than the conversion of existing space, in which case the facility must agree to de-license an equivalent number of existing nursing facility beds.
 - (d) A nursing home facility that is currently certified as a Medicaid provider under Title XVIII of the Social Security Act is eligible to apply for a nursing home facility conversion grant under this Section.
 - (e) A conversion funded in whole or in part by a grant under this Section may not have the effect of:

- (1) diminishing or reducing the quality of services available to nursing home residents; or
 - (2) forcing any nursing home resident to involuntarily accept home or community-based services instead of nursing home services; or
 - (3) diminishing or reducing the supply of long-term care services in any community below the level of need.
 - (f) The Illinois Finance Authority shall consider the following factors in determining the distribution of grants under this Section:
 - (1) the bed need in the area in which the facility is located; and
 - (2) the extent to which the conversion results in the reduction of licensed nursing home beds in an area with excess beds.
 - (g) In approving grants under this Section, the Illinois Finance Authority shall ensure that conversion projects do not increase overall medical assistance costs for long-term care services and ensure that the supply and distribution of long-term care services are not diminished in any community.
 - (h) A conversion funded in whole or in part by grants under this Section is exempt from the requirements of the Illinois Health Facilities Planning Act.
 - (i) The Illinois Finance Authority shall document and verify the savings to the Medicaid program attributable to the nursing home conversion program annually and shall notify the General Assembly, the Department on Aging, and the Coordinating Committee of State Agencies Serving Older Persons of the savings no later than January 1 of the next fiscal year.
 - Section 30. Transition planning grants.
- (a) The Department of Public Health shall establish a program of transition planning grants to assist eligible nursing homes. The Nursing Home Transition Planning Grant Fund is created for this purpose. Beginning June 30, 2004, on June 30 of each State fiscal year the State Comptroller shall direct

- and the State Treasurer shall transfer an amount equal to 25% of the balance in the Long Term Care Monitor/Receiver Fund to the Nursing Home Transition Planning Grant Fund. Amounts transferred to the Nursing Home Transition Planning Grant Fund under this subsection shall carry over into subsequent fiscal years and shall not revert to the General Revenue Fund.
 - (b) The Director of Public Health shall award grants to nursing homes for either or both of the following purposes:
 - (1) To develop strategic plans that identify the appropriate institutional and non-institutional settings necessary to meet the older adult service needs of the community. At a minimum, a strategic plan must consist of:
 - (A) a needs assessment to determine what older adult services are needed and desired by the community;
 - (B) an assessment of the appropriate settings in which to provide needed older adult services;
 - (C) an assessment identifying currently available services and their settings in the community; and
 - (D) a transition plan to achieve the needed outcome identified by the assessment.
 - (2) To implement transition projects identified in a strategic plan, including but not limited to those requiring capital expenditures.
 - (c) In determining which nursing homes will receive grants under this Section, the Director of Public Health shall consider the following factors:
 - (1) A description of the problem, a description of the project, and the likelihood of the project meeting identified needs. The applicant should describe achievable objectives, a timetable, and roles and capabilities of responsible individuals and organizations.
 - (2) The extent of community support for the nursing home and this proposed project, including support by other local long-term care providers and local community and government leaders.
 - (3) A balanced distribution of grants among geographic

- 1 regions, and among small and large nursing homes.
- 2 (4) The financial condition of the nursing home.
- (d) Construction necessitated by transition projects under this Section is exempt from the requirements of the Illinois Health Facilities Planning Act.
 - (e) The Director of Public Health shall evaluate the overall effectiveness of the transition planning grant program. The Director may collect, from the nursing homes receiving grants under this Section, the information necessary to evaluate the grant program. Information related to the financial condition of individual nursing homes shall be classified as nonpublic data.
 - (f) The Director of Public Health shall document and verify the amount of savings to the Medicaid program attributable to the transition planning grant program annually and shall notify the General Assembly, the Department on Aging, and the Coordinating Committee of State Agencies Serving Older Persons of the savings no later than January 1 of the next fiscal year.
- Section 35. Alternative long-term care services for older adults.
 - (a) At the end of each State fiscal year, any unspent and unencumbered State general fund appropriations for long-term care for the elderly, including nursing facility, elderly waiver, alternative care, and home care services, shall be deposited in the Alternative Long-Term Care Services for Older Adults Fund, which is hereby created. Moneys in the Alternative Long-Term Care Services for Older Adults Fund may be used only to pay for services listed in subsection (d).
 - (b) Any reduction in nursing home expenditures resulting from (A) the nursing home conversion program, as documented and verified pursuant to subsection (i) of Section 25, or (B) the transition planning grant program, as documented and verified pursuant to subsection (f) of Section 30, and moneys in the Alternative Long-Term Care Services for Older Adults Fund, shall be used to fund the services described in subsection (d)

- 1 of this Section.
- 2 (c) Nothing in this Act prevents a nursing home from being
- 3 eligible to provide any of the services listed in subsection
- 4 (d).
- 5 (d) Alternative long-term care services for older adults
- 6 include all of the following:
- 7 (1) adult day services;
- 3 (2) home health services;
- 9 (3) homemaker services;
- 10 (4) personal care;
- 11 (5) case management;
- 12 (6) respite care;
- 13 (7) services provided under the Assisted Living and
- 14 Shared Housing Act, or sheltered care services that meet
- 15 the requirements of the Assisted Living and Shared Housing
- 16 Act, or services provided under Section 5-5.01a of the
- 17 Illinois Public Aid Code (the Supportive Living Facilities
- 18 Pilot Program);
- 19 (8) emergency response services;
- 20 (9) transition services;
- 21 (10) residential care services;
- 22 (11) care-related supplies and equipment;
- 23 (12) meals delivered to the home;
- 24 (13) congregate meals;
- 25 (14) money management
- 26 (15) transportation;
- 27 (16) companion services;
- 28 (17) nutrition services;
- 29 (18) family care services;
- 30 (19) training for direct informal caregivers;
- 31 (20) telemedicine devices to monitor recipients in 32 their own homes as an alternative to hospital care, nursing 33 home care, or home visits;
- 34 (21) environmental modifications; and
- 35 (22) other programs designed to assist older 36 Illinoisans to remain independent and receive services in

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

1 the most integrated setting possible for that person.

Section 40. Interagency Council on Aging.

- (a) No later than July 1, 2005, the Director of Aging, in consultation with the Coordinating Committee of State Agencies Serving Older Persons, shall implement a statewide system of comprehensive case management services to minimize administrative costs, improve access to services, and minimize obstacles to the delivery of long-term care services to people in need. In no instance may a provider of comprehensive case management services provide to an older adult a list that includes any unlicensed or uncertified provider of housing or services if the provider of housing or services is required to be licensed or certified.
- (b) No later than July 1, 2005, the Director of Aging, in consultation with the Coordinating Committee of State Agencies Serving Older Persons, shall provide coordination of a statewide system of comprehensive case management services, regardless of the setting in which the services are provided. Comprehensive case management services include, but are not limited to, the development of a comprehensive care plan through:
 - (A) a comprehensive assessment of the person's need for case management services;
 - (B) the development of a written service delivery plan;
 - (C) implementation of the written service delivery plan, including communication between the service provider and the referral agency, which shall be reviewed annually or whenever a significant change in the client's condition warrants a review of the plan; and
 - (D) monitoring overall service delivery to ensure quality and effectiveness of services, including appropriate adjustments to the plan.
- (c) No later than July 1, 2005, the Director of Aging, in consultation with the Coordinating Committee of State Agencies Serving Older Persons, the nursing home profession, consumer

- 1 advocates, consumers, and other long-term service providers,
- 2 shall propose a plan to implement, no later than July 1, 2006,
- 3 methods to contain costs and encourage the reduction of
- 4 Medicaid long-term care expenditures. The plan shall include,
- 5 but shall not be limited to:
 - (1) Development of a uniform, audited provider cost reporting system that is used by all payment entities to establish payments that are fair to the State and to providers.
 - (2) Maximization of Medicare billing.
 - (3) Identification of mechanisms to reduce the number of nursing home beds, including recommendations for various sources of funding for payments to nursing homes to reduce the number of licensed beds or to assist in the conversion to other uses.
 - (4) Elimination or modification of State nursing home rules that do not advance the quality of patient care and are not cost effective.
 - (5) Development of innovative service delivery models and applications for waivers of federal nursing home regulations to improve the efficiency and reduce the cost and paperwork required to regulate the nursing home profession that do not advance the quality of patient care and are not cost effective.
 - (6) Initiation of State and federal regulatory changes to permit:
 - (i) greater cooperation among housing, health services and supportive services providers in such areas as discharge planning and staff sharing;
 - (ii) greater cooperation between housing, health services, and supportive services providers, regardless of setting in which the service is provided; and
 - (iii) the use of vacant nursing home beds for alternative purposes such as respite care, protective services, or adult day services.

1.3

(7) Development of strategies to provide alternative
financing of long-term care services by shifting the
balance of the financial responsibility for payment for
long-term care services from public to private sources by
promoting public-private partnerships and personal
responsibility for long-term care. These strategies may
include, but are not limited to, waivers of federal
requirements for:

- (i) private insurance coverage for long-term care;
- (ii) employment programs such as medical savings
 accounts for long-term care;
 - (iii) family responsibility options, including
 family supplementation;
- (iv) changes in Medicaid eligibility requirements
 to increase consumers' financial responsibility for
 long-term care; and
- (v) methods to supplement and support family and community care giving.
- (8) Design and implementation of a voucher program to permit appropriate consumers to contract or secure, direct, manage and pay for their housing, health services, and supportive services. The Department of Public Aid shall apply for any federal waivers required to implement this program.
- (d) No later than July 1, 2005, the Director of Aging, in consultation with the Coordinating Committee of State Agencies Serving Older Persons, the nursing home profession, consumer advocates, consumers and other long-term service providers, shall propose a plan to implement, no later than July 1, 2006, methods to improve quality, including but not limited to:
 - (1) Development and implementation of a plan to stabilize the worker pool by using resources such as grants, education, and promotion of long-term care careers.
- (2) Design, development, and implementation of provider standards.

5

6

7

8

9

10

11

12

13

14

27

28

29

30

- 1 (3) Design, development, and implementation of a plan 2 for a comprehensive Internet based resource of available 3 housing, health services, and supportive services.
 - (e) Long-term care service models that are developed as alternatives to nursing home models must be comparable in cost or more cost-effective than the nursing home models that provide equivalent services. Any alternative long-term care service models identified must be financially viable, must be consumer cost-effective, must promote independence, participation, and non-institutionalization and, appropriate, consumer direction, and may include one or a combination of services such as assisted living, adult foster care, attendant care, and modifications of the residential care home system.
- 15 (f) On July 1, 2005, and annually thereafter, the
 16 Department of Public Aid shall report to the General Assembly
 17 regarding the progress made in complying with the requirements
 18 of this Section 40.
- Section 45. Local regulation. Notwithstanding any local ordinance related to development, planning, or zoning to the contrary, the conversion or reuse of a nursing home that closes or that curtails, reduces, or changes operations shall be considered a conforming use permitted under local law, provided that the facility is converted to another long-term care service.
- Section 50. Quality standards.
 - (a) The directors of Public Health and Aging shall establish a core set of uniform quality standards for all housing and services providers under this Act. The standards must focus on outcomes and take into consideration client choices and satisfaction.
- 32 (b) Each provider must implement a continuous quality 33 improvement process to address client issues that must include 34 the core set of uniform quality standards identified by the

- directors. The continuous quality improvement process must
- 2 benchmark performance, be client-centered and data-driven, and
- 3 focus on client satisfaction.
- 4 Section 90. The Illinois Health Facilities Planning Act is
- 5 amended by changing Section 3 as follows:
- 6 (20 ILCS 3960/3) (from Ch. 111 1/2, par. 1153)
- 7 (Section scheduled to be repealed on July 1, 2008)
- 8 Sec. 3. Definitions. As used in this Act:
- 9 "Health care facilities" means and includes the following
- 10 facilities and organizations:
- 1. An ambulatory surgical treatment center required to
- 12 be licensed pursuant to the Ambulatory Surgical Treatment
- 13 Center Act;
- 14 2. An institution, place, building, or agency required
- to be licensed pursuant to the Hospital Licensing Act;
- 3. Skilled and intermediate long term care facilities
- 17 licensed under the Nursing Home Care Act;
- 18 3. Skilled and intermediate long term care facilities
- 19 licensed under the Nursing Home Care Act;
- 4. Hospitals, nursing homes, ambulatory surgical
- 21 treatment centers, or kidney disease treatment centers
- 22 maintained by the State or any department or agency
- 23 thereof;
- 24 5. Kidney disease treatment centers, including a
- 25 free-standing hemodialysis unit; and
- 26 6. An institution, place, building, or room used for
- 27 the performance of outpatient surgical procedures that is
- leased, owned, or operated by or on behalf of an
- out-of-state facility.
- No federally owned facility shall be subject to the
- 31 provisions of this Act, nor facilities used solely for healing
- 32 by prayer or spiritual means.
- No facility licensed under the Supportive Residences
- 34 Licensing Act or the Assisted Living and Shared Housing Act

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

shall be subject to the provisions of this Act.

A facility designated as a supportive living facility that is in good standing with the demonstration project established under Section 5-5.01a of the Illinois Public Aid Code shall not be subject to the provisions of this Act.

This Act does not apply to facilities granted waivers under Section 3-102.2 of the Nursing Home Care Act. However, if a demonstration project under that Act applies for a certificate of need to convert to a nursing facility, it shall meet the licensure and certificate of need requirements in effect as of the date of application.

This Act shall not apply to the closure of an entity or a portion of an entity licensed under the Nursing Home Care Act that elects to convert, in whole or in part, to an assisted living or shared housing establishment licensed under the Assisted Living and Shared Housing Act.

With the exception of those health care facilities specifically included in this Section, nothing in this Act shall be intended to include facilities operated as a part of the practice of a physician or other licensed health care professional, whether practicing in his individual capacity or within the legal structure of any partnership, medical or professional corporation, or unincorporated medical or professional group. Further, this Act shall not apply to physicians or other licensed health care professional's practices where such practices are carried out in a portion of a health care facility under contract with such health care facility by a physician or by other licensed health care professionals, whether practicing in his individual capacity or within the legal structure of any partnership, medical or professional corporation, or unincorporated medical professional groups. This Act shall apply to construction or modification and to establishment by such health care facility of such contracted portion which is subject to facility licensing requirements, irrespective of the party responsible for such action or attendant financial obligation.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

"Person" means any one or more natural persons, legal entities, governmental bodies other than federal, or any combination thereof.

"Consumer" means any person other than a person (a) whose major occupation currently involves or whose official capacity within the last 12 months has involved the providing, administering or financing of any type of health care facility, (b) who is engaged in health research or the teaching of health, (c) who has a material financial interest in any activity which involves the providing, administering or financing of any type of health care facility, or (d) who is or ever has been a member of the immediate family of the person defined by (a), (b), or (c).

"State Board" means the Health Facilities Planning Board.

"Construction or modification" means the establishment, erection, building, alteration, reconstruction, modernization, improvement, extension, discontinuation, change of ownership, of or by a health care facility, or the purchase or acquisition by or through a health care facility of equipment or service for diagnostic or therapeutic purposes or for facility administration or operation, or any capital expenditure made by or on behalf of a health care facility which exceeds the capital expenditure minimum; however, any capital expenditure made by or on behalf of a health care facility for (i) the construction or modification of a facility licensed under the Assisted Living and Shared Housing Act or (ii) a conversion or transition project undertaken in accordance with Section 25 or 30 of the Comprehensive Housing, Health, and Supportive Services for Older Adults Act shall be excluded from any obligations under this Act.

"Establish" means the construction of a health care facility or the replacement of an existing facility on another site.

"Major medical equipment" means medical equipment which is used for the provision of medical and other health services and which costs in excess of the capital expenditure minimum,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

except that such term does not include medical equipment acquired by or on behalf of a clinical laboratory to provide clinical laboratory services if the clinical laboratory is independent of a physician's office and a hospital and it has been determined under Title XVIII of the Social Security Act to meet the requirements of paragraphs (10) and (11) of Section 1861(s) of such Act. In determining whether medical equipment has a value in excess of the capital expenditure minimum, the value of studies, surveys, designs, plans, working drawings, specifications, and other activities essential to the acquisition of such equipment shall be included.

"Capital Expenditure" means an expenditure: (A) made by or on behalf of a health care facility (as such a facility is defined in this Act); and (B) which under generally accepted accounting principles is not properly chargeable as an expense of operation and maintenance, or is made to obtain by lease or comparable arrangement any facility or part thereof or any equipment for a facility or part; and which exceeds the capital expenditure minimum.

For the purpose of this paragraph, the cost of any studies, surveys, designs, plans, working drawings, specifications, and other activities essential to the acquisition, improvement, expansion, or replacement of any plant or equipment with respect to which an expenditure is made shall be included in determining if such expenditure exceeds the expenditures minimum. Donations of equipment or facilities to a health care facility which if acquired directly by such facility would be subject to review under this Act shall be considered capital expenditures, and a transfer of equipment or facilities for less than fair market value shall be considered a capital expenditure for purposes of this Act if a transfer of the equipment or facilities at fair market value would be subject to review.

"Capital expenditure minimum" means \$6,000,000, which shall be annually adjusted to reflect the increase in construction costs due to inflation, for major medical

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

1 equipment and for all other capital expenditures; provided,

2 however, that when a capital expenditure is for the

3 construction or modification of a health and fitness center,

"capital expenditure minimum" means the capital expenditure

minimum for all other capital expenditures in effect on March

1, 2000, which shall be annually adjusted to reflect the

increase in construction costs due to inflation.

"Non-clinical service area" means an area (i) for the benefit of the patients, visitors, staff, or employees of a health care facility and (ii) not directly related to the diagnosis, treatment, or rehabilitation of persons receiving services from the health care facility. "Non-clinical service areas" include, but are not limited to, chapels; gift shops; stands; computer systems; tunnels, walkways, elevators; telephone systems; projects to comply with life safety codes; educational facilities; student housing; patient, employee, staff, and visitor dining areas: administration and volunteer offices; modernization structural components (such as roof replacement and masonry work); boiler repair or replacement; vehicle maintenance and storage facilities; parking facilities; mechanical systems for heating, ventilation, and air conditioning; loading docks; and repair or replacement of carpeting, tile, wall coverings, window coverings or treatments, or furniture. Solely for the purpose of this definition, "non-clinical service area" does not include health and fitness centers.

"Areawide" means a major area of the State delineated on a geographic, demographic, and functional basis for health planning and for health service and having within it one or more local areas for health planning and health service. The term "region", as contrasted with the term "subregion", and the word "area" may be used synonymously with the term "areawide".

"Local" means a subarea of a delineated major area that on a geographic, demographic, and functional basis may be considered to be part of such major area. The term "subregion" may be used synonymously with the term "local".

"Areawide health planning organization" or "Comprehensive health planning organization" means the health systems agency designated by the Secretary, Department of Health and Human Services or any successor agency.

"Local health planning organization" means those local health planning organizations that are designated as such by the areawide health planning organization of the appropriate area.

9 "Physician" means a person licensed to practice in 10 accordance with the Medical Practice Act of 1987, as amended.

"Licensed health care professional" means a person licensed to practice a health profession under pertinent licensing statutes of the State of Illinois.

"Director" means the Director of the Illinois Department of Public Health.

"Agency" means the Illinois Department of Public Health.

"Comprehensive health planning" means health planning concerned with the total population and all health and associated problems that affect the well-being of people and that encompasses health services, health manpower, and health facilities; and the coordination among these and with those social, economic, and environmental factors that affect health.

"Alternative health care model" means a facility or program authorized under the Alternative Health Care Delivery Act.

"Out-of-state facility" means a person that is both (i) licensed as a hospital or as an ambulatory surgery center under the laws of another state or that qualifies as a hospital or an ambulatory surgery center under regulations adopted pursuant to the Social Security Act and (ii) not licensed under the Ambulatory Surgical Treatment Center Act, the Hospital Licensing Act, or the Nursing Home Care Act. Affiliates of out-of-state facilities shall be considered out-of-state facilities. Affiliates of Illinois licensed health care facilities 100% owned by an Illinois licensed health care facility, its parent, or Illinois physicians licensed to

- 1 practice medicine in all its branches shall not be considered
- 2 out-of-state facilities. Nothing in this definition shall be
- 3 construed to include an office or any part of an office of a
- 4 physician licensed to practice medicine in all its branches in
- 5 Illinois that is not required to be licensed under the
- 6 Ambulatory Surgical Treatment Center Act.
- 7 "Change of ownership of a health care facility" means a
- 8 change in the person who has ownership or control of a health
- 9 care facility's physical plant and capital assets. A change in
- 10 ownership is indicated by the following transactions: sale,
- 11 transfer, acquisition, lease, change of sponsorship, or other
- means of transferring control.
- "Related person" means any person that: (i) is at least 50%
- owned, directly or indirectly, by either the health care
- 15 facility or a person owning, directly or indirectly, at least
- 16 50% of the health care facility; or (ii) owns, directly or
- indirectly, at least 50% of the health care facility.
- 18 (Source: P.A. 93-41, eff. 6-27-03.)
- 19 Section 95. The State Finance Act is amended by adding
- 20 Sections 5.621, 5.622, and 5.623 as follows:
- 21 (30 ILCS 105/5.621 new)
- Sec. 5.621. The Nursing Home Conversion Fund.
- 23 (30 ILCS 105/5.622 new)
- Sec. 5.622. The Nursing Home Transition Planning Grant
- 25 <u>Fund.</u>
- 26 (30 ILCS 105/5.623 new)
- Sec. 5.623. The Alternative Long-Term Care Services for
- 28 <u>Older Adults Fund.</u>
- 29 Section 96. The Nursing Home Care Act is amended by
- 30 changing Section 3-103 as follows:

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

- 1 (210 ILCS 45/3-103) (from Ch. 111 1/2, par. 4153-103)
- 2 Sec. 3-103. The procedure for obtaining a valid license 3 shall be as follows:
 - (1) Application to operate a facility shall be made to the Department on forms furnished by the Department.
 - (2) All license applications shall be accompanied with an application fee. The fee for an annual license shall be based on the licensed capacity of the facility and shall be determined as follows: 0-49 licensed beds, a flat fee of \$500; 50-99 licensed beds, a flat fee of \$750; and for any facility with 100 or more licensed beds, a fee of \$1,000 plus \$10 per licensed bed. The fee for a 2-year license shall be double the fee for the annual license set forth in the preceding sentence. The first \$600,000 of such fees collected each fiscal year shall be deposited with the State Treasurer into the Long Term Care Monitor/Receiver Fund, which has been created as a special fund in the State treasury. Any such fees in excess of \$600,000 collected in a fiscal year shall be deposited into the General Revenue Fund. This special fund is to be used by the Department for expenses related to the appointment of monitors and receivers as contained in Sections 3-501 through 3-517. At the end of each fiscal year, any funds in excess of \$1,000,000 held in the Long Term Care Monitor/Receiver Fund <u>after transfers to</u> the Nursing Home Conversion Fund and the Nursing Home Transition Planning Grant Fund as provided in the Comprehensive Housing, Health, and Supportive Services for Older Adults Act shall be deposited in the State's General Revenue Fund. The application shall be under oath and the submission of false or misleading information shall be a Class A misdemeanor. The application shall contain the following information:
 - (a) The name and address of the applicant if an individual, and if a firm, partnership, or association, of every member thereof, and in the case of a corporation, the name and address thereof and of its officers and its registered agent, and in the case of a unit of local government, the name and address of its chief executive

1 officer;

- (b) The name and location of the facility for which a license is sought;
 - (c) The name of the person or persons under whose management or supervision the facility will be conducted;
 - (d) The number and type of residents for which maintenance, personal care, or nursing is to be provided; and
 - (e) Such information relating to the number, experience, and training of the employees of the facility, any management agreements for the operation of the facility, and of the moral character of the applicant and employees as the Department may deem necessary.
- (3) Each initial application shall be accompanied by a financial statement setting forth the financial condition of the applicant and by a statement from the unit of local government having zoning jurisdiction over the facility's location stating that the location of the facility is not in violation of a zoning ordinance. An initial application for a new facility shall be accompanied by a permit as required by the "Illinois Health Facilities Planning Act". After the application is approved, the applicant shall advise the Department every 6 months of any changes in the information originally provided in the application.
- (4) Other information necessary to determine the identity and qualifications of an applicant to operate a facility in accordance with this Act shall be included in the application as required by the Department in regulations.
- 29 (Source: P.A. 93-32, eff. 7-1-03.)
- 30 Section 99. Effective date. This Act takes effect upon 31 becoming law.